

# **State of Alaska FY2007 Governor's Operating Budget**

**Department of Military and Veterans Affairs**

## Department of Military and Veterans Affairs

### Mission

To provide military forces to accomplish military missions in the state or around the world; provide homeland security and defense; emergency response; veterans' services; and youth military training and education.

### Core Services

**Alaska Army National Guard** organizes, mans, equips and trains quality units to conduct tactical and stability support operations in support of worldwide U.S. Army requirements and State of Alaska emergency missions.

**Alaska Air National Guard** is a full-spectrum, combat ready aerospace force poised to respond in times of state, national and global need.

**Alaska Military Youth Academy Programs** provide three important core services to the citizens of Alaska. Behavior Modification: ChalleNGe program graduates must demonstrate leadership and maturity, be physically fit, emotionally stable and have a desire to be productive members of our society. Education: Academic education is provided as a core component of the ChalleNGe program. Placement: ChalleNGe program graduates are placed in school or work and have realistic plans for their futures, which they are committed to follow. The STARBASE Program is a catalyst in the education of Alaskan students by increasing performance and improving attitudes in the areas of Science and Technology.

**Homeland Security and Emergency Management Division** is charged with coordinating the protection of lives and property from terrorism and all other hazards through effective mitigation, crisis management preparedness, response and recovery activities.

**Alaska Statewide Emergency Communications** is charged with promoting, facilitating and implementing information management advancements statewide through interoperable communication practices and application of advanced technologies.

**National Guard Counter Drug Support Program** assists law enforcement agencies in the eradication of drug use through training and enforcement operations.

**State Active Duty Medevac Operations Program** provides expedient rural emergency medical transport of Alaska's citizens to Alaska's Native Health Organizations medical facilities for emergency treatment.

**Alaska National Guard Educational Benefits** provides much needed educational benefits to Alaska's military population and promotes quality units as well as encourages enlistment and retention of the State's citizens.

**Alaska State Defense Force** maintains a prepared and trained mobilized police unit readily available to Alaska residents during times of emergency response.

**Alaska State Veterans' Affairs** develops and sustains statewide Veterans' advocacy programs for retired military Alaska residents.

**State Emergency Response Commission** is a team of local government participants throughout Alaska responsible for the planning and promotion of emergency response preparedness activities within their Alaskan localities.

**Alaska National Guard Retirement and Benefits** provides the annual appropriation to the National Guard and Naval Militia Retirement System for purposes of paying retired Alaskan veterans their earned retirement and health benefits.

**Local Emergency Planning Committees (LEPCs)** are responsible for planning, training and exercise activities for oil and hazardous substance releases and keeping their communities informed of oil and hazardous material locations

within their jurisdictions. In addition, LEPCs are involved with other all-hazard planning, training and exercise activities with their local jurisdictions.

**Alaska Naval Militia** maintains a prepared and trained militia available for responses to State of Alaska emergencies and disasters.

**Regimental Elders Program** promotes and encourages native resident participation in National Guard programs throughout rural Alaska.

End Results	Strategies to Achieve Results
<b>A: Strengthen Alaska's National Guard and Homeland Security infrastructure, preparedness and response capabilities for the protection of Alaska's citizens.</b>	<b>A1: Increase the strength of Alaska National Guard and Homeland Security preparedness and response capabilities.</b>  <u>Target #1:</u> 1850 Army Guardsmen assigned <u>Measure #1:</u> # of assigned personnel  <u>Target #2:</u> 2150 Air Guardsmen assigned <u>Measure #2:</u> # of assigned personnel  <u>Target #3:</u> To maintain a Training Measure of T-3 <u>Measure #3:</u> Quarterly Standard Installation/Division Personnel System (SIDPERS)  <u>Target #4:</u> 10 communities demonstrate increased resistance (mitigation) to terrorism or disaster events. <u>Measure #4:</u> Number of communities demonstrating increased resistance to terrorism or disaster events.  <u>Target #5:</u> 20 infrastructure components increase resistance (mitigation) to terrorism or disaster events. <u>Measure #5:</u> Number of infrastructure components demonstrating increased resistance to terrorism or disaster events.
End Results	Strategies to Achieve Results
<b>B: Expand educational and career opportunities for Alaska's youth through the Alaska Military Youth Academy.</b>	<b>B1: Maximize academic performance, provide job placement assistance, and increase enrollment through the Alaska Military Youth Academy.</b>  <u>Target #1:</u> 70% of eligible students receive their GED or high school diploma upon completion of the post residential phase, one year after graduation. <u>Measure #1:</u> Percentage of eligible students who receive their GED or high school diploma upon completion of the post residential phase, one year after graduation.  <u>Target #2:</u> 90% of students placed at graduation from the residential phase. <u>Measure #2:</u> Percent of students placed at graduation from the residential phase.  <u>Target #3:</u> 25% annual increase of the Interior Alaska applicants. <u>Measure #3:</u> Percent of annual increase of applicants

	from Interior Alaska.
End Results	Strategies to Achieve Results
<b>C: Veterans are supported in pursuit of benefits earned.</b>	<b>C1: Knowledge of programs and benefits to veterans is improved through direct contact.</b>  <u>Target #1:</u> Communicate knowledge of programs offered to veterans through written and verbal communications. <u>Measure #1:</u> Number of veterans served.
End Results	Strategies to Achieve Results
<b>D: Requests for emergency response and recovery to disaster and terrorism prediction, threats and events are delivered.</b>	<b>D1: Improve emergency response to disaster and terrorism threats and events.</b>  <u>Target #1:</u> 90% of requests for emergency assistance will be responded to within 4 hours. <u>Measure #1:</u> % of requests responded to within 4 hours.  <u>Target #2:</u> 80% of disaster predictions and terrorism threats responded to within 1 hour. <u>Measure #2:</u> % of disaster predictions and terrorism threats responded to within 1 hour.

#### FY2007 Resources Allocated to Achieve Results

FY2007 Department Budget: \$44,129,100

**Personnel:**

Full time	291
Part time	4
<b>Total</b>	<b>295</b>

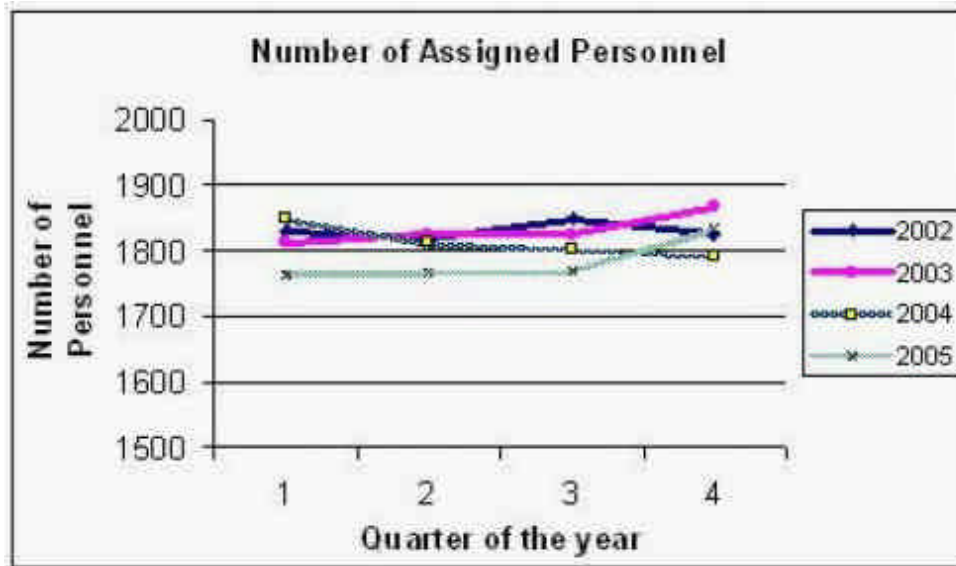
#### Performance Measure Detail

**A: Result - Strengthen Alaska's National Guard and Homeland Security infrastructure, preparedness and response capabilities for the protection of Alaska's citizens.**

**A1: Strategy - Increase the strength of Alaska National Guard and Homeland Security preparedness and response capabilities.**

**Target #1:** 1850 Army Guardsmen assigned

**Measure #1:** # of assigned personnel



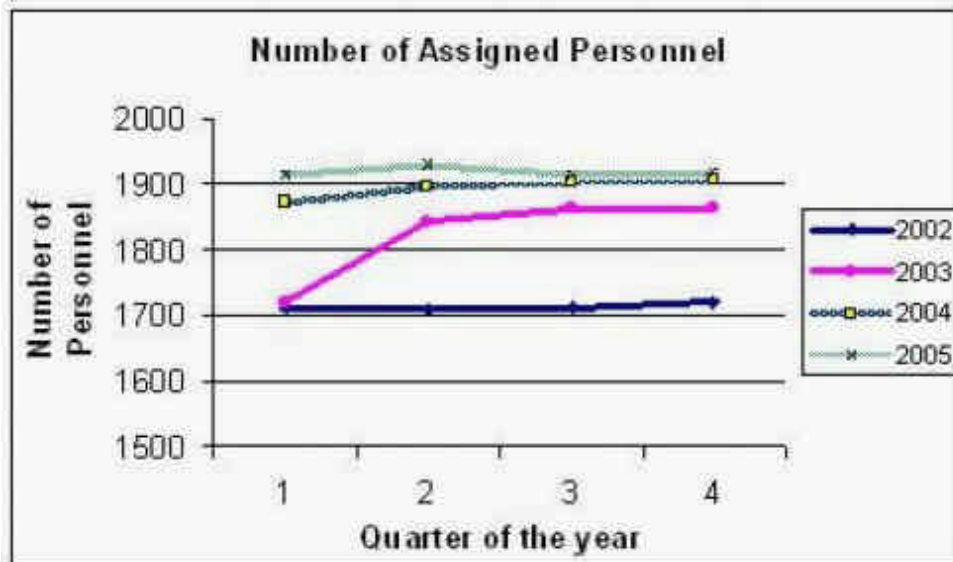
#### Number & Percent of Federally Authorized Army Guard Strength

Year	Quarter 1	Quarter 2	Quarter 3	Quarter 4	YTD Total
2002	1830	1817	1847	1823	84%
2003	1811	1823	1823	1868	87%
2004	1850	1812	1804	1790	83%
2005	1764	1767	1770	1834	83%
2006	2246	0	0	0	2246

**Analysis of results and challenges:** The Alaska Army National Guard strength maintenance program focuses on recruiting and retention to obtain strength goals. The process from FY2002 to FY2005 reflects actual numbers of assigned personnel. In FY2005, National Guard Bureau authorized strength is 2155 with an assignment target of 1850 equaling 85% of authorized.

**Target #2:** 2150 Air Guardsmen assigned

**Measure #2:** # of assigned personnel



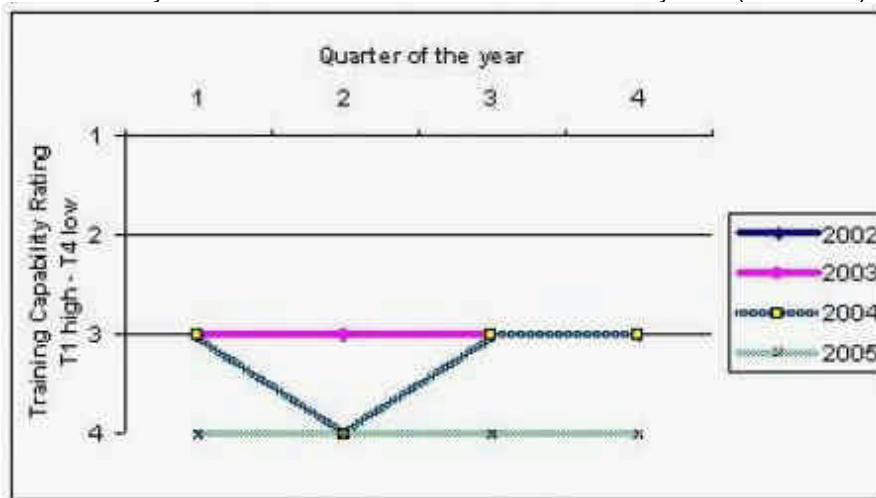
**Number & Percent of Federally Authorized Air Guard Strength**

Year	Quarter 1	Quarter 2	Quarter 3	Quarter 4	YTD Total
2002	1711	1708	1713	1720	91%
2003	1720	1841	1864	1863	89%
2004	1874	1898	1902	1907	88%
2005	1916	1930	1914	1919	90%
2006	1922	0	0	0	1922

**Analysis of results and challenges:** The Alaska Air National Guard strength maintenance program focuses on recruiting and retention to obtain strength goals. The progress from FY2002 to FY2005 reflects actual number of assigned personnel. In FY2005, National Guard Bureau authorized strength is 2245. Alaska's internal assigned target is 2150 equaling 97% of NGB authorized. The national assigned strength standard is 88%.

**Target #3:** To maintain a Training Measure of T-3

**Measure #3:** Quarterly Standard Installation/Division Personnel System (SIDPERS)

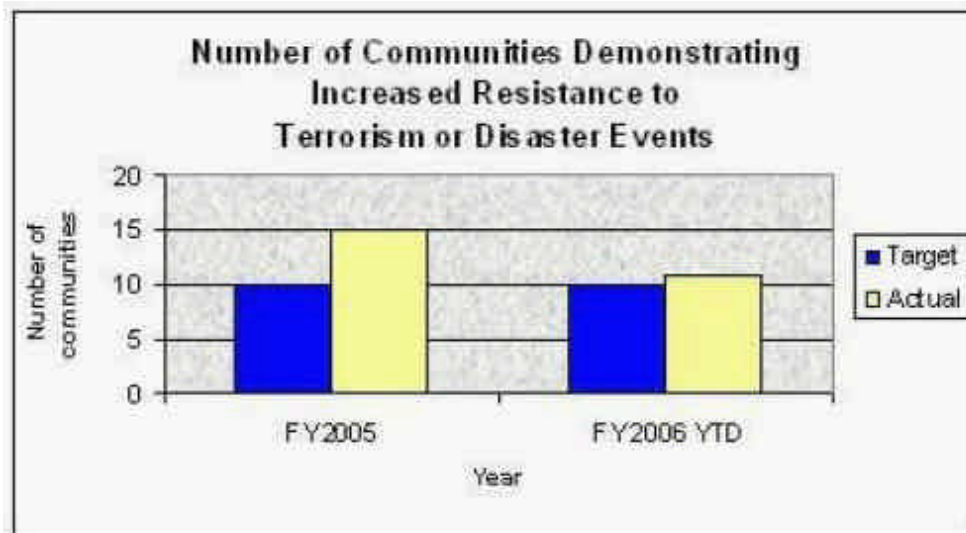
**Training Capability Rating**

Year	Quarter 1	Quarter 2	Quarter 3	Quarter 4
2002	3	3	3	3
2003	3	3	3	3
2004	3	4	3	3
2005	4	4	4	4
2006	4	0	0	0

**Analysis of results and challenges:** The Alaska Army Guard analyzes and evaluates the training proficiency of soldiers and units. A key data contributor for this measure is the unit status report and training evaluations (T-1 represents best trained, T-4 represents the need for additional training). Deployed soldiers have reduced Unit capabilities from T-3 to T-4.

**Target #4:** 10 communities demonstrate increased resistance (mitigation) to terrorism or disaster events.

**Measure #4:** Number of communities demonstrating increased resistance to terrorism or disaster events.

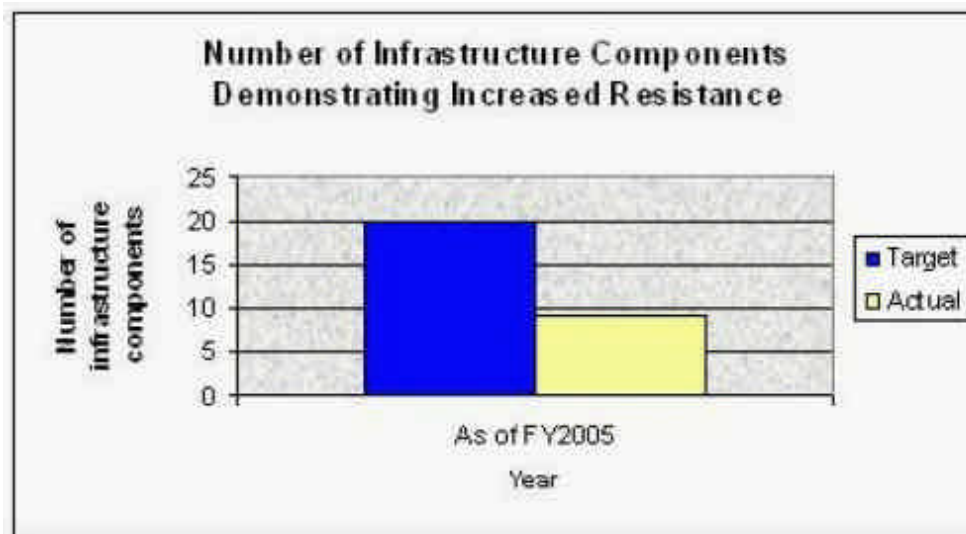


**Analysis of results and challenges:** FY05 - Fifteen communities took action to improve their resistance for a terrorism or disaster event. Activities taken to increase awareness included: use of the State's Earthquake simulator, information displays on disaster preparedness, publishing information on volcanic ash fall mitigation, table-top exercises, training of two Community Emergency Response Teams, developing five community Mitigation Plans, and finalizing the State's All-Hazard Mitigation Plan. In addition, a statewide hazard vulnerability analysis was conducted using the Uniform Building Code (UBC) classifications for earthquakes, ravine flooding, avalanche, and permafrost. Results led to changes in the UBC to reduce losses from disaster events. The target for FY05 was achieved.

1st Quarter FY06 - A flourish of activity in the first quarter by eleven communities to improve their resistance for a terrorism or disaster event. The majority of the actions came from participation in the 2005 Alaska Shield/Northern Edge statewide exercise. Communities were given an opportunity to test an integrated response to a wide variety of simulated emergencies across the entire state. In addition, vulnerability and risk assessments were conducted on cruise ship docks in Ketchikan, Skagway, and Juneau. This target is on track and achievable for FY06.

**Target #5:** 20 infrastructure components increase resistance (mitigation) to terrorism or disaster events.

**Measure #5:** Number of infrastructure components demonstrating increased resistance to terrorism or disaster events.



**Analysis of results and challenges:** FY05 - Nine infrastructure components demonstrated an increased

resistance towards a terrorism or disaster event. Activities included: instructing University of Alaska Anchorage staff on how to conduct and analyze facilities for mitigation projects, conducted full vulnerability assessments on the Matanuska Susitna Borough, Matanuska Electric Association, Alaska Regional Hospital, and a partial assessment for the State Department of Fish and Game's Anchorage facility. The Division's Security Vulnerability Analysis (SVA) Team assisted the Federal Transportation Security Administration evaluation and assessment of the Alaska Railroad Corporation, completed a security and vulnerability assessment for the Flint Hills Refinery, provided technical assistance to Chugach Electric in completing their Buffer Zone Assessment Application, and performed an assessment of the State Telecommunications Facility (Alaska Land Mobile Radio Controller site) and Tudor Tower. This target was not achieved in FY05 due to the initial training for the Division's SVA Team.

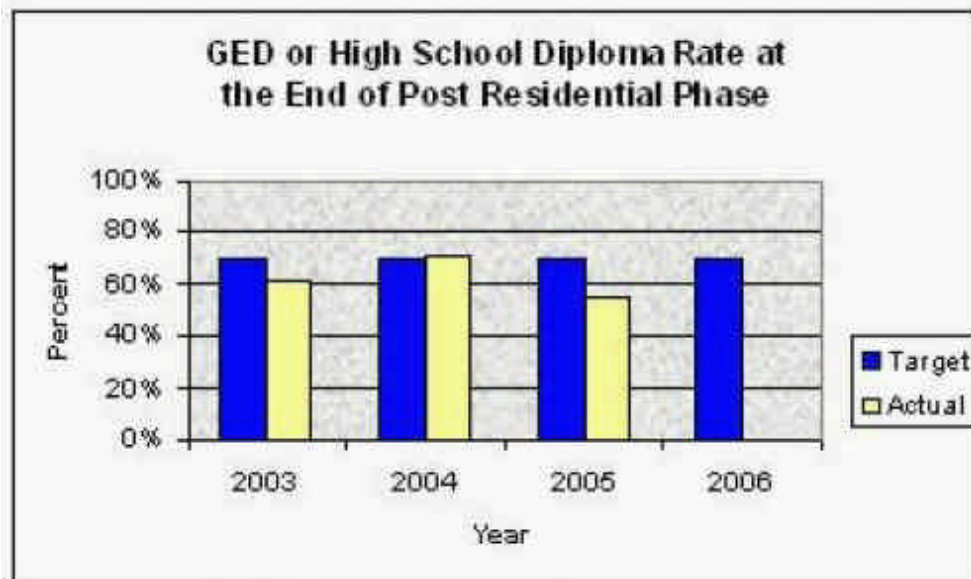
1st Quarter FY06 - The training received in FY05 for the SVA Team has resulted in tremendous benefits. Eighteen infrastructure components have demonstrated an increased resistance towards a terrorism or disaster event. The cruise ship docks in Ketchikan, Skagway, and Juneau completed risk assessments of their facilities; the Flint Hills Refinery, Fairbanks Airport, Anchorage Ted Stevens International Airport, and the Port of Anchorage participated in the Alaska Shield/Northern Edge 2005 statewide exercise; and the SVA Team assisted 11 separate infrastructure sites in completing their Buffer Zone Protection Plans for submission to the U.S. Office of Domestic Preparedness. This target is on track and achievable for FY06.

## **B: Result - Expand educational and career opportunities for Alaska's youth through the Alaska Military Youth Academy.**

### **B1: Strategy - Maximize academic performance, provide job placement assistance, and increase enrollment through the Alaska Military Youth Academy.**

**Target #1:** 70% of eligible students receive their GED or high school diploma upon completion of the post residential phase, one year after graduation.

**Measure #1:** Percentage of eligible students who receive their GED or high school diploma upon completion of the post residential phase, one year after graduation.



**Analysis of results and challenges:** The Academy's Academic Section has incorporated the GOLD program into the Language Arts curriculum and it is expected, based on past results, that this innovative method of instruction will increase the number of eligible students who earn their GED. Language Arts GOLD is a comprehensive, research-based course designed to give students a mastery of the essential skills and promote high achievement. Eligible is defined as students who meet the State of Alaska requirements for testing. Actual data is based on a federal program year of April 1- March 31.



**Target #2:** 90% of students placed at graduation from the residential phase.

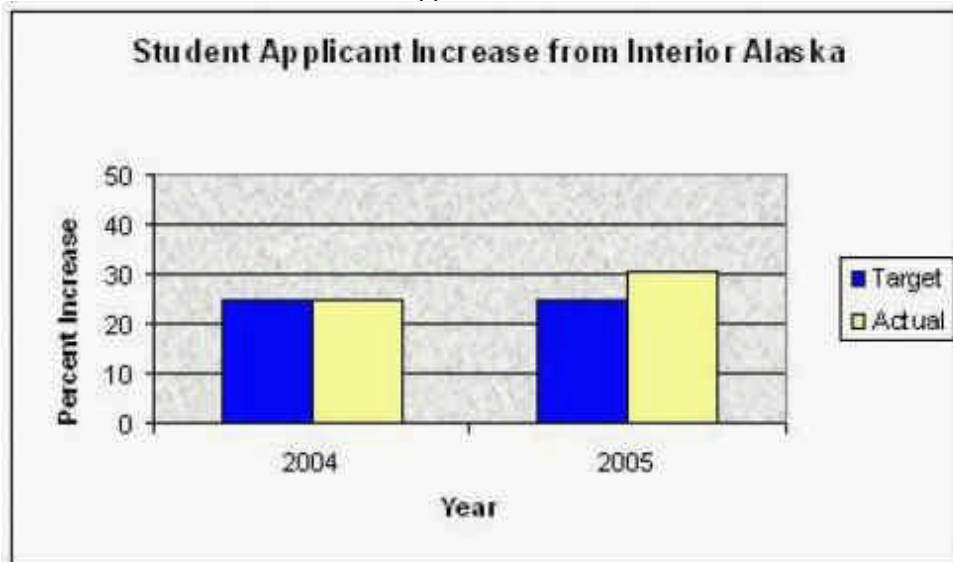
**Measure #2:** Percent of students placed at graduation from the residential phase.



**Analysis of results and challenges:** The Academy has achieved excellent placement results. The academy will provide earlier and broader placement opportunities to students enrolled in the 20 week residential phase. This effort will, in turn, allow more time to focus on education and/or job-seeking students enrolled in the one year post residential phase of the Challenge Program. Actual data is based on a federal program year of April 1- March 31.

**Target #3:** 25% annual increase of the Interior Alaska applicants.

**Measure #3:** Percent of annual increase of applicants from Interior Alaska.



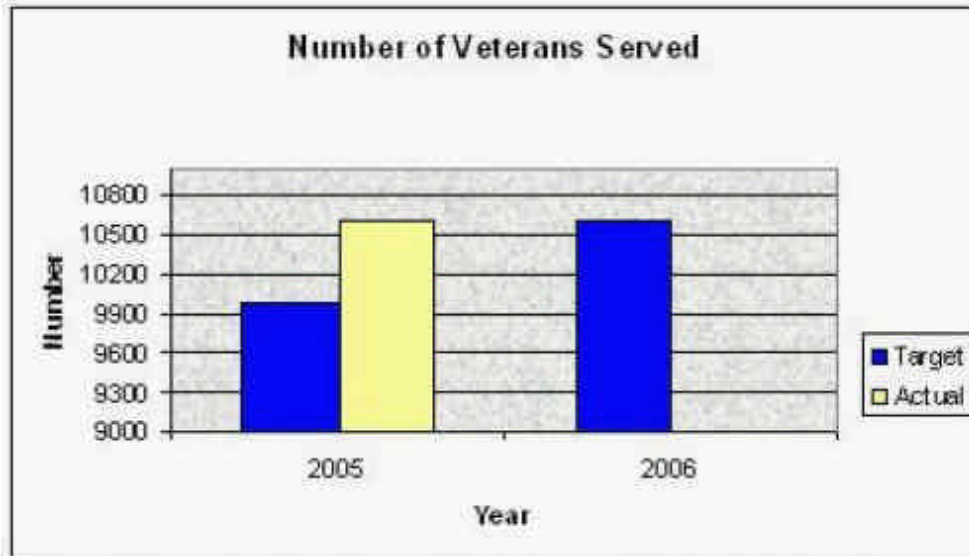
**Analysis of results and challenges:** The Academy opened an Admissions Office in Fairbanks in March 2004. The baseline measurement for 2003 was 36 student applicants. There were 45 student applicants from Interior Alaska enrolled for 2004 and 59 student applicants for 2005.

### **C: Result - Veterans are supported in pursuit of benefits earned.**

**C1: Strategy - Knowledge of programs and benefits to veterans is improved through direct contact.**

**Target #1:** Communicate knowledge of programs offered to veterans through written and verbal communications.

**Measure #1:** Number of veterans served.

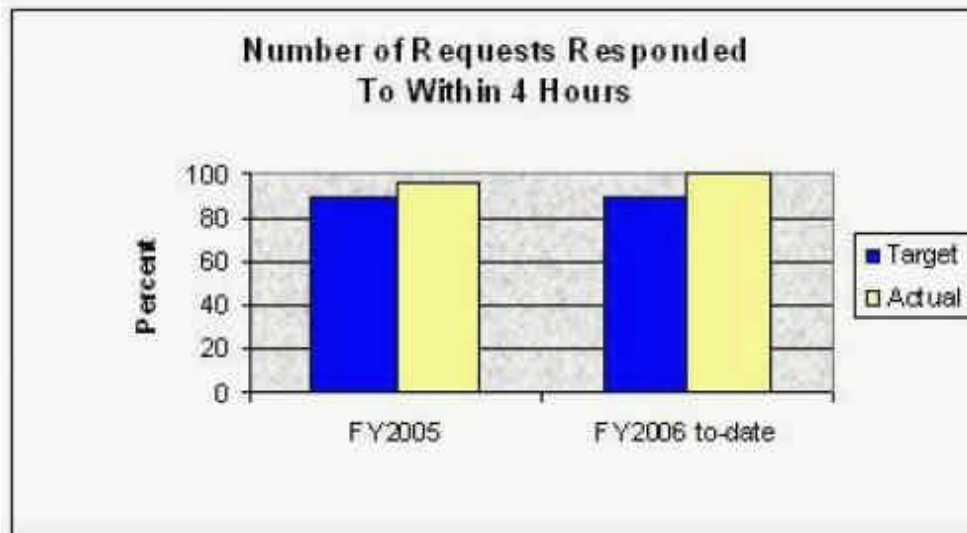


**Analysis of results and challenges:** The Alaska Veterans Services Office is committed to helping veterans become more aware of the benefits available. In 2005, over 10,600 veterans were assisted by the office in the areas of out-patient applications, appeals, power of attorney documents, claims filed, and cases reviewed.

**D: Result - Requests for emergency response and recovery to disaster and terrorism prediction, threats and events are delivered.**
**D1: Strategy - Improve emergency response to disaster and terrorism threats and events.**

**Target #1:** 90% of requests for emergency assistance will be responded to within 4 hours.

**Measure #1:** % of requests responded to within 4 hours.

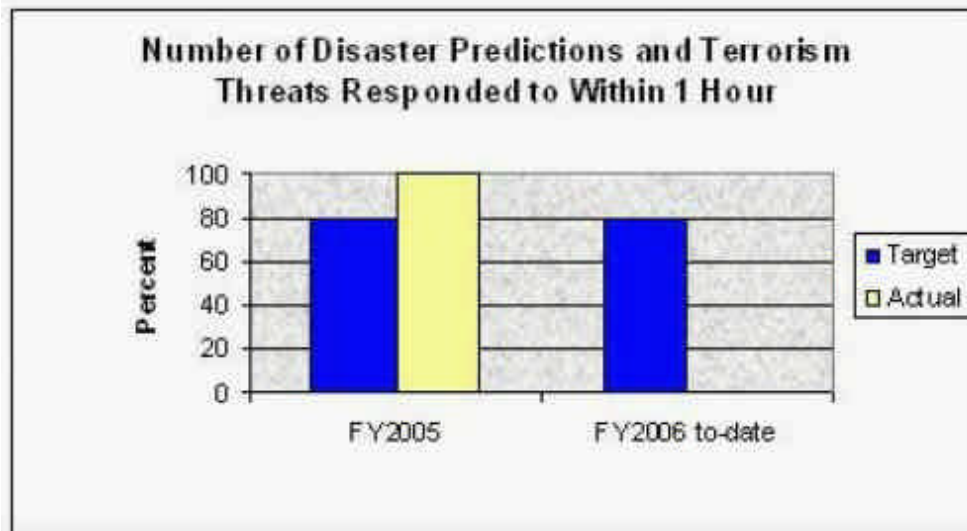


**Analysis of results and challenges:** FY05 - Nineteen requests for assistance were received and 18 were responded to within 4 hours, for a 96.5% success rate. The one shortfall was due to winter condition during the Kaktovik winter storm prevented crews from reaching their destination to restore the community's power. Examples of requests: wild-land fires in the interior, power generator failure, erosion threats to facilities, damage from the Bering Sea Storm, low water storage, and power outages. The target for FY05 was achieved.

1st Quarter FY06 - Only one request was presented and responded to within the 4 hours, for a 100% success rate. This request was a direct result of the Bristol Bay Winter Storm where communities were notified of potential flooding and to take necessary protective measures to minimize damage and/or loss of life. This target is on track and achievable for FY06.

**Target #2:** 80% of disaster predictions and terrorism threats responded to within 1 hour.

**Measure #2:** % of disaster predictions and terrorism threats responded to within 1 hour.



**Analysis of results and challenges:** FY05 - Five requests were received and responded to within one hour, for a 100% success rate. Two warnings from the National Weather Service were received for potential flooding. The affected local jurisdictions were notified so that they were able to take necessary protective measures to minimize damage and/or loss of life. A report was received regarding a Mount Spur eruption, the incident was reported incorrectly. A possible bomb threat was reported on a KAL flight into Anchorage turned out to be false alarm. Skagway Police Department reported the Skagway Visitor Center received a suspicious package wrapped in bulk mail paper with several "personal" and "confidential" mailing labels affixed to the package,

package was discarded trash. The target for FY05 was achieved.

1st Quarter FY06 - No requests received. This target is on track and achievable for FY06.

## **Key Department Challenges**

### **National Guard Military Headquarters:**

- Rising Fuel Costs for Facility Operations
- Recruitment and Retention
- Increased Need for Alaska National Guard Family Assistance
- Deferred Maintenance Backlog
- On-Going Major Construction

### **Military Youth Academy:**

- Rising facility and vehicle fuel costs
- Site location and development of a new Interior Alaska Academy.
- Program expansion within the existing Ft. Richardson complex due to increased enrollment and enhanced statewide outreach and awareness.
- Federal funding is needed to construct a new facility and increase certificated training program offerings.

### **Homeland Security and Emergency Management:**

- The State of Alaska is once again expecting large reductions in our future homeland security grants based on congressional budgets. Additionally, the Federal Government is imposing multiple new requirements as a reaction to the emergency response/recovery activities in the wake of hurricanes Katrina, Rita and Wilma. The challenge will be to ensure ongoing homeland security and emergency management preparation continues across all levels of government in Alaska while meeting new federal requirements with less funding. The ability to translate emergency management & homeland security preparedness planning to all levels of State government is a critical component of the State's ability to recover from a catastrophic disaster. Our request in FY2007 for Continuity of Government (COG) planning, Continuity of Operations Planning (COOP), and exercise funds may assist the State in meeting this challenge.
- Repetitive disaster losses in multiple communities highlight a need for a comprehensive approach to hazard reduction actions. This year we have seen two major disasters affect the same communities in Western Alaska; however, we are only able to assist this region by providing for repairs after each disaster. The challenge is to find a solution to remove residents, reduce the threat from known hazard areas within their communities, or find and implement disaster-resistant repairs to damaged areas.
- Maintaining ongoing State Emergency Response Commission (SERC) activities is critical to the emergency management and homeland security priorities of the State. The challenge is to sustain this service with a reduced funding level from the Oil and Hazardous Substance Release Response Fund. Interagency revenue funding received in FY2006 is unrealizable. In FY2007, the department is requesting a fund switch to general funds, and reallocating other grant funding sources to temporarily alleviate this shortfall in FY2006.

### **Alaska Statewide Emergency Communications:**

- Acquiring Alaska Land Mobile Radio (ALMR) funding to keep pace with our Department of Defense partners.
- Coordinating ALMR and telecommunications activities between our Department (DMVA), the Department of Administration and the Federal Department of Defense.
- Prioritizing, funding and implementing the recommendations in the Integrated Statewide Strategic Emergency Communications Plan.
- Secure federal funding for Emergency 911 statewide enhancements.
- Secure the necessary federal waiver(s) to allow the use of some commercial wireless devices aboard General Aviation aircraft to advance aviation safety in Alaska.
- Secure both federal and state funding to remotely image and subsequently digitally map the state to acceptable national standards.

### **Veterans Services:**

- Development, application and administration of the new federal Veteran's State Educational Approving Officer contract awarded by the U.S. Department of Veterans' Affairs.

## **Significant Changes in Results to be Delivered in FY2007**

### **Alaska Military Youth Academy:**

#### **Increased Enrollment**

Enrollment in the ChalleNGe Program continues to expand and is expected to continue this growth in FY2007. Staff hiring and subsequent training, program advertising, mentor outreach as well as on-going modification of processes in order to accommodate the increased enrollment has been challenging. In FY2006, a general fund (GF) increment for expansion was received. In FY2007, the division requests a fund source change to return a portion of the GF used for the initial first year start-up funding of the academy's enrollment expansion (third male platoon). This amount is being replaced with Department of Education and Early Development formula funding based on the expanded enrollment effort implemented in the FY2006 budget year. AMYA has accomplished 33% of the new platoon's planned enrollment with the first class in FY2006. This is aligned with the Department's End Result of expanding educational and career opportunities for Alaska's youth. A 10% growth in FY2007 over FY2006 measures is expected due to the retention of these funds until replacement through DEED formula funds can be accomplished.

#### **Student Training Program Expansion**

The Academy's ChalleNGe Program successful student training program will expand to include more job-specific training in areas identified as critical needs in the Alaska job market. Those will include small engine repair, building trades program and an Emergency Trauma Technician course.

### **National Guard Military Headquarters:**

#### **Increased National Guard Deployment**

The Alaska National Guard has 580 members deployed outside the State and this number is expected to increase to approximately 800 before the end of 2006. This trend will continue into FY 2007. Many of these deployments are for extended periods of time with most ranging from 12-18 months placing additional stresses on guard families.

#### **Family Assistance Center Grant Program**

An additional \$58,600 in grant authorization is requested in FY2007. This funding will bring the program to a total of \$150,000 annually for 5 family assistance centers. This was a new grant program in the FY2006 budget. Currently, in excess of over 500 Alaska guardsmen are deployed throughout the world theatre. An additional 500 are expected to be deployed through FY2007 resulting in a 100% increase in deployments. These funds will be used to provide direct assistance to immediate Alaskan family members. This funding increase promotes the End Result of strengthening the Alaska National Guard and relates directly to the recruitment and retention strategy by assisting National Guard families. This will increase direct assistance funding by 64% to families.

#### **Enhanced Recruitment and Retention Efforts**

Placing adequate resources in strategic geographic locations for maximum effect is our goal. The Alaska Army National Guard (AKARNG) is in the process of developing partnerships and programs to develop and increase basic adult education levels within rural Alaska. We are coordinating with post secondary institutions, rural branches of the University of Alaska and adult basic education programs to develop partnerships for current and future potential members of the AKARNG. Additionally, the drug demand reduction program provides significant resources and programs aimed at improving the quality of life and education opportunities for soldiers in rural Alaska. An additional \$25,000 in general funds is requested for the National Guard Benefits RDU, Educational Benefits component for maintaining current levels of college credit hours due to the annual increase in tuition expenses.

#### **Warrior Magazine Distribution**

This is a new initiative in FY2007. The department is requesting \$30,000 in general funds to cover the cost of quarterly distribution of the "Warrior Magazine" to 4,000 Alaska National Guardsmen and their families in all deployed locations, their family assistance center locations and recruiting offices. The Warrior Magazine is produced at no cost to the State of Alaska and distribution has been challenging now that guardsmen are deployed throughout the world theatre on Title 10 missions. This funding increase promotes the End Result of strengthening the AK National Guard through enhanced recruitment and retention. This periodical promotes pride and awareness of our soldier's activities. It is expected that continual awareness and acknowledgment of these soldiers contributions to Alaska's citizens could potentially increase recruitment by 5% annually.

**Alaska Army National Guard Initiatives**

- The Facilities Maintenance Office is pursuing additional maintenance services from rural Alaskan Contractors whenever practicable.
- The Bethel Readiness Center design is completed and land has been secured from the City of Bethel on which to build a new \$24M AKARNG Readiness Center. Initial site preparation work was completed in the summer of 2005 with construction beginning in the spring of 2007 given federal funding approval. The old Readiness Center will be turned over to the City of Bethel to meet existing city requirements once the new Readiness Center is completed.
- Continue to upgrade the Bryant Army Guard Heliport for recognition as an airfield.
- As part of a national transformation, the AKARNG 207th Infantry Group (Scout) will transform into a new Infantry Brigade Combat Team with force structure partnerships forged with other states/territories. When completed, the 207th Infantry Group (Scout) will become the 207th Infantry Brigade Combat Team (Scout) and will mirror United States Army and Army National Guard Infantry force structure. The effective date (E-date) for affecting the transformation is 1 September 2008. The unit will transform provisionally on 1 September 2007.

**Alaska Air National Guard Initiatives**

- In May of 2006, the 213<sup>th</sup> Space Warning Squadron will "stand up" at Clear Air Force Station. This unit follows Alaska's rich tradition of space involvement. The new squadron, now in its third year of transition from the Air Force, provides ballistic missile attack warning for North America.
- As a result of BRAC recommendations, Kulis Air National Guard Base will close and all personnel and aircraft stationed there will move across town to Elmendorf Air Force Base.
- The 168<sup>th</sup> Air Refueling Wing continues to modernize its fleet of 40-year-old KC-135R aircraft. These venerable workhorses received brake and avionics upgrades that will carry the KC-135R into 21<sup>st</sup> Century.
- Expand efforts to market the Alaska Air National Guard within Alaskan communities. Seek new incentives that appeal to all citizens of Alaska.
- Continue to reduce energy expenditures and maximize utility cost savings by applying federal mandated energy efficiency measures by incorporating energy-efficient design practices. Evaluate new energy-saving modifications for cost-effectiveness prior to implementation.

**Homeland Security and Emergency Management:****COOP and COG Statewide Preparedness Initiative**

The division is implementing a new statewide preparedness initiative to develop a comprehensive continuity of operations plan (COOP) and provide written structure for continuity of government (COG) based on a catastrophic event. During FY2005, departmental representatives were trained in the fundamental principals of the COOP and COG planning and tasked during FY2006 to prepare a Department level plan for inclusion into a statewide plan. The departmental plans will include requirements covering operational controls from the everyday essential functions to what would be needed as a direct result of a catastrophic event, either natural or manmade. The main objective for FY2007 is to prepare a comprehensive plan for continuous governmental operations. This initiative is directly linked to the Division's Mission and Measures end result of; "Ensure Alaska is prepared to rapidly respond to and recover from a natural disaster or terrorism event." This target will be increased by 5 community/agency plans/exercises.

**Pre-Disaster Mitigation Federal Grant**

A new federal Pre-Disaster Mitigation (PDM) Grant to assist in the implementation of the State Hazard Mitigation Plan (SHMP) will be implemented in FY2007. The objective is to use this funding to meet the goals of the SHMP by completing hazard mitigation plans for 10 local and tribal communities with the highest threat from and greatest vulnerability to identifiable disaster hazards. Completion of these 10 plans is essential to the local and tribal governments in reducing risks from disasters resulting from natural or technological hazards, minimizing loss of life and injuries, minimizing damages, facilitating restoration of public services, and promoting economic development. These plans are required before the local jurisdictions can receive disaster mitigation funding in the event of a future disaster within their community. This initiative is directly linked to DHS&EM's Mission and Measures end result of; "Ensure Alaska is prepared to rapidly respond to and recover from a natural disaster or terrorism event." This target will be increased by 5 community plans.

**SERC and LEPC Technical Support**

The State Emergency Response Commission and the Local Emergency Planning Committees technical support functions are critical in assisting those agencies to prepare local jurisdictions for future all-hazard events and managing the community right to know activities. A funding switch to General Fund provides immediate relief to the over burdened

Oil and Hazardous Substance Release Response Fund and restores the FY2007 budget to match the last fully funded year, FY2005. This initiative is directly linked to DHS&EM's Mission and Measures end result of; "Ensure Alaska is prepared to rapidly respond to and recover from a natural disaster or terrorism event." Restoring funding to FY2005 level ensures no degradation to the current target.

**Alaska Statewide Emergency Communications:**

- Implementation of the first items of the Integrated Statewide Strategic Emergency Communications Plan
- Cause and document the analytical research necessary to demonstrate the use of off-the-shelf commercial wireless devices aboard General Aviation aircraft as a life saving upgrade for the statewide General Aviation Community
- Collaborate with the federal government, University of Alaska Fairbanks, other state agencies, local governments and the private sector to remotely image and digitally map the state of Alaska to acceptable nationally recognized standards

**Office of the Commissioner****Host Adjutant General Association of the U.S. Conference**

This increment will provide funding for hosting the Adjutant General Association of the United States Conference in Anchorage during June 2007. The event will provide national exposure of Alaska as well as provide an economic stimulus to the Anchorage business area. Alaska's military strategic importance will be demonstrated through exhibits and conference topics. Additionally, enhanced federal funding opportunities for Alaska National Guardsmen may be made available through partnerships with other states within this organization while networking at this event. This increment promotes the End Result of strengthening the AK National Guard and indirectly relates to the retention strategy as well as providing an economic boost to the Anchorage area due to the increased tourism resulting from 500 to 700 participants and their guests. Registration of \$175 will be collected for approximately 700 attendees. Attendees will be responsible for all lodging and airfare transportation costs.

**Major Department Accomplishments in 2005****Current Alaska National Guard Deployments:****Iraq - 360 National Guardsmen**

- Alpha Company, with more than 130 Soldiers of the 3rd Battalion, 297th Infantry of the Alaska Army National Guard are serving in Iraq. They are assigned with the 29th Infantry Brigade in and around the Baghdad area. They are due to begin their rotation home in early 2006.
- Bravo Company, with nearly 100 Soldiers of the 1/207th Aviation Regiment, is an Air Assault unit assigned in Iraq. They have 10 UH-60L Blackhawk helicopters. Many of these Soldiers are from Eagle River, the Mat-Su, Anchorage, Nome, Bethel and Juneau.
- More than 70 Soldiers of Headquarters & Headquarters Company, 1st Battalion, 297th Infantry are enroute to southern Iraq. These Soldiers are primarily from Nome, and also both the Fairbanks and Southcentral regions.
- Two Soldiers are uniquely assigned as liaisons with the Mongolian Battalion, for a one year tour, in Iraq. They are from Southcentral.
- The Alaska Air National Guard's 176th Civil Engineer Squadron is currently assigned in northern Iraq. Approximately 55 Airmen are assigned in construction crews to build facilities and infrastructure for Coalition Forces. The majority of the unit members come from the Mat-Su and Anchorage areas.

**Kuwait - 35 Alaska National Guardsmen**

- Echo Company of the 1/207th Aviation Regiment is assigned in Kuwait with mission responsibilities that require them to fly into and out of Iraq on a daily basis. They fly five C-23B+ Sherpa fixed wing aircraft. These soldiers are primarily from Southcentral Alaska, including Anchorage, the Kenai and the Mat-Su.

**Afghanistan - 35 Alaska National Guardsmen**

- Ten Soldiers from the Alaska Army National Guard's 117th Mobile Public Affairs Detachment are currently assigned in support of operations in Afghanistan. They come from Fairbanks, the Mat-Su and Anchorage. They are expected to return in the May '06 timeframe.
- About two dozen other Alaska Army National Guard Soldiers are currently deployed to Afghanistan assisting with training the Afghan National Army and other taskings as well. They normally reside in Southcentral and the Interior.
- There about 15 members of the Alaska Air National Guard assigned in Afghanistan at present. This number includes Pararescuemen and aircrew members from the 210th and 212th Rescue Squadrons in Afghanistan. They have also been detailed down into Pakistan to assist with relief efforts.

**Horn of Africa - 55 Alaska National Guardsmen**

- Nearly 55 members of the Alaska Air National Guard are assigned to support operations in the Horn of Africa through the balance of 2006. This includes Pararescuemen and aircrew members from the 210th and 211th Rescue Squadrons. These Airmen and their families live in the Mat-Su, Eagle River and Anchorage.

**Hurricane Clean-Up (at New Orleans) - 14 Alaska National Guardsmen**

- In the aftermath of Hurricanes' Katrina and Rita, about three quarters of the Alaska National Guard's 103rd Civil Support Team are deployed to the New Orleans area to assist the New Orleans Fire Department and emergency managers with the clean-up of the city. Their mission is to specifically find and identify hazardous materials and ensure they are properly disposed of in an appropriate manner. These Soldiers and Airmen normally reside in Girdwood, Anchorage and the Mat-Su.

**On the Home Front - 375 Alaska National Guardsmen**

- Nearly 150 Alaska Army National Guard Soldiers support the operational and security missions of the Missile Defense Program at Fort Greely. The majority of family members are living on the Fort. The majority of Soldiers are from the Interior and the Mat-Su.
- More than 90 Airmen are assigned to operate the Space Surveillance mission at Clear Air Force Station. This tasking is relatively new to the Alaska Air National Guard. Where the base had been considered as a 'remote' assignment with the active duty Air Force previously, the Air Guard is developing it into an accompanied family tour. Families are primarily located in Anderson or Nenana.
- About 150 Airmen are presently assigned to support the Regional Air Operations Center at Elmendorf AFB. Of that number, 125 are fulltime operations team and the remainder serve as traditional Guardmembers. The overwhelming majority live in the Eagle River, Mat-Su and Anchorage areas.

**Other places - 50 Alaska National Guardsmen**

- At any given moment in time, the Alaska National Guard has approximately four dozen or so Airmen and Soldiers working on special assignments or projects related to the War on Terrorism. Their locations vary, from across the lower-48 to the Pacific Rim and Europe. Additional detail is provided below for both Army and Air.

**Alaska Air National Guard (AKANG)**

The 168<sup>th</sup> Medical Group received an Excellent rating on its Health Services Inspection; the 176<sup>th</sup> Wing received satisfactory marks on a Pacific Air Force Unit Compliance Inspection. In addition, all flying units were inspected by the Pacific Air Force's Standardization and Evaluation team to assess flying training and readiness. Every unit passed this rigorous inspection with flying colors.

The Alaska Air National Guard participated in Northern Edge. Northern Edge was the first homeland defense exercise in the nation. In addition to the usual military participants, civil disaster response agencies from the federal to the municipal level responded to simulated natural disasters and terrorist attacks. The 176<sup>th</sup> Wing also hosted Arctic SAREX, an annual multi-national search and rescue exercise. Combat search and rescue teams from Alaska, Canada and Russia convened in Fairbanks for a week of joint rescue scenarios.

In another ground-breaking training exercise, 40 members of the 176<sup>th</sup> Medical Group spent two weeks on the sands of the Gobi Desert, Mongolia, providing basic health, dental, and optometry services to thousands of Mongolian villagers.

This year, the Rescue Coordination Center directed 200 rescue missions using aviation assets from the Air National Guard, the Army National Guard, the Civil Air Patrol, and State Troopers. Seventy-four lives were saved during missions that totaled over 800 flying hours. Of these missions, the Alaska Air National Guard flew a total of 61 citizens, saving 52 lives and assisting in the rescue of 9 other Alaskans.

In addition to performing day-to-day rescue in Alaska, the intrepid aviators of the 210<sup>th</sup>, 212<sup>th</sup> Rescue Squadrons and the 144<sup>th</sup> Airlift Squadron combined efforts to save an entire village. During a violent winter storm, the village of Kaktovik lost power and water. Municipal heavy equipment froze and the runway and roads were buried in snow. Three hundred residents collected in the few public buildings that had independent power supplies. Helicopters from the 210<sup>th</sup> Rescue Squadron delivered generator and power line repair personnel to the town, braving white out conditions and gale force winds. After power was restored, Kaktovik cleared the runway and the C-130's from the 212<sup>th</sup> Rescue Squadron and the 144<sup>th</sup> Airlift squadron began delivering relief supplies.

Alaskans directed tsunami relief efforts in the Far East and rescued Hurricane Katrina survivors in New Orleans. Over 20 Pararescue Jumpers, Chaplains, Public Affairs Officers and aircrew supported both Katrina and Rita hurricanes.

Security forces members from both wings supported operations in Talil, Iraq. Civil Engineers worked in Tikrit. Rescue



aviators and pararescue jumpers operated in Afghanistan. Airlift crews flew in Japan and the Far East. Air Refueling crews operated in Europe and the Pacific Ocean. Cargo loaders worked in the lower 48 states and Iraq. In total, over 400 Alaska Air Guard members deployed in combat or combat support missions throughout the year.

### **Alaska Army National Guard (AKARNG)**

#### **Space and Missile Defense**

All operational training and logistical requirements were fully met. Recruitment, training and movement of an additional 95 soldiers and their families to Ft. Greely to meet additional operational requirements occurred. These efforts resulted in a total of over 180 AKARNG soldiers and their families stationed at Ft. Greely. A process was established that will serve as a national model for future application of National Guardsmen to perform federal Title 10 National Defense missions while serving in a state Title 32 status.

#### **Homeland Security:**

The 207th Infantry Group (Scout) continues to refine its techniques and procedures in Homeland Security participating in Northern Edge 05, an Alaska Command military exercise conducted in August 2005. This major field training exercise provided valuable opportunities for our guardsmen to work under a joint military environment, with civil law enforcement, the Alaska State Defense Force, and with specified Incident Command Systems.

#### **Nome Readiness Center Construction**

The AKARNG secured a lease from the City of Nome to lease 10 acres of land to construct a new AKARNG Readiness Center in March 2007. The Nome Readiness Center initiative will involve taking existing Readiness Center plans and adapting them to the site of the Nome location. The site adaptation initiative will result in significant savings in terms of design dollars and time with regard to project approval and funding. Once the new Readiness Center is constructed, the old facility will be turned over to the City of Nome for their use. Projected construction could begin as early as FY2008.

#### **Juneau Readiness Center Construction**

The new Juneau AKARNG Readiness Center was completed in August 2005. The Juneau project represented the first AKARNG partnership in Alaska to build a joint facility. The partnership between the AKARNG and the University of Alaska Southeast provides a joint facility that houses both the AKARNG and the University Students Recreational Center. At a total cost of \$15.5M, the AKARNG portion of the funding, \$10M, provides for approximately 45,000 square feet of the total 55,000 to be available for AKARNG use. Accompanying the facility is a new \$3M AKARNG Field Maintenance Shop which was completed in August 2005.

#### **Federal Scout Armories Construction**

Utilizing 100% federal funding, \$1.5M, during the summer of 2005, the AKARNG completed construction of Federal Scout Armories located in Alakanuk, Kwigillingok and Quinhagak. The construction of these last three facilities completes a multi-year effort to modernize and increase the energy efficiency of the Federal Scout Armory program.

#### **AKARNG Environment Section**

The AKARNG Environment Section received the Environmental Stewardship Award presented to the best Guard environmental program in the nation. The coveted award ranks the environmental programs of all fifty-four states and territories using criteria that included conservation, resource and compliance programs. During the past year, over 25 tons of waste was removed from 26 sites and spill response training was provided to 20 locations. Fifty (50) tons of contaminated soil was removed from 4 village sites. Forty-seven (47) remote villages were visited for compliance assistance, inspection and waste inventory. No EPA "Notices of Violation" were received in this reporting period.

### **Alaska Military Youth Academy**

#### **ChalleNGe Program**

- In 2005, ChalleNGe enrolled 363 students, an increase of 11% over enrollment in 2004.
- ChalleNGe Program received the President Bush Community Service Award for the over 27,000 hours of community service completed by the cadets.
- Expansion of the ChalleNGe Program innovative training programs tailored to reflect the individual interests of the cadets has been successful. Training programs continued in 2005 were Military Science, Flagger Certification under highway construction, Hospitality Training, Forklift Operator Certification and a college preparatory course.

- New cooperative work experience sites were introduced and include, but are not limited to, Alaska Airlines, Spenard Builders Supply and Napa Auto Parts.

**STARBASE Program:**

- Over 900 students from the Anchorage and Matanuska-Susitna School Districts participated in the STARBASE educational program.
- Approximately 60 students took part in a video teleconference with astronauts at the International Space Station and NASA.

**Alaska Statewide Emergency Communications**

- Provided radio communications support and training during the Alaska Shield 2005 exercise. This exercise was one of three nationwide "exercises of interest" for the United States in 2005. Each of these exercises had an ALMR technology demonstration.
- Completed the build-out of 36 ALMR sites during the year.
- Awarded contract for development of the Integrated Statewide Strategic Emergency Communications Management Plan (ISSECOMP).
- Completed the collection, processing and distribution for 3-D images of all 12 aviation mountain passes under a NASA grant initiative.
- Applied and received FFY2005 COPS Grant funding for the ALMR program from the U.S. Department of Justice, Office of Domestic Preparedness.

**Counter Drug Support Program (CDSP):**

During Federal Fiscal Year 2005 (1 Oct 04 - 30 Sep 05), CDSP assisted Law Enforcement Agencies in 29 law enforcement operations. During these operations, law enforcement personnel seized 1,800 cannabis plants, 45 lbs. of processed marijuana, 50 lbs. of cocaine, 3 lbs. of methamphetamine, 73 weapons, 234 liters of alcohol, and \$239,165 in currency. Additionally, there were 359 arrests. The total value of the interdicted drugs/seized vehicles and property was \$6,652,776.

CDSP assisted in the training of over 600 law enforcement officers and reached approximately 53,000 people through the support of 97 school visits and 5 community based organization visits. The total number of visits during the year for the Drug Demand Reduction (DDR) Program was 102. National Guard Bureau's urinary analysis target was 60%. The Alaska Army National Guard tested 80% for the year.

**Alaska State Defense Force (ASDF)**

The ASDF (49th Military Police Brigade) participated in 2005 Alaska Shield/Northern Edge, an all military services exercise. They provided military police security to the Department of Health and Human Services and the Matanuska-Susitna Borough Emergency Operations. In addition, the brigade provided simulated hostages and terrorists in support of the Federal Bureau of Investigation's hostage negotiation exercise.

**Homeland Security and Emergency Management (DHS&EM)****Grant Management to Communities**

This year the Division of Homeland Security and Emergency Management (DHS&EM) awarded \$15,987,000 in 79 separate grant contracts to local jurisdictions.

**Disaster Management Activities**

- Wild-land Fire Assistance
- Kaktovik Winter Storm Disaster
- Bering Strait Sea Storm Disaster
- 05 Spring Floods Disaster
- 05 Bristol Bay Storm Disaster
- 05 West Coast Storm Disaster
- Fuel Shortage Emergencies
- Six Other Emergency Requests

**Disaster Closeouts**

DHS&EM Recovery staff closed all applicants on the following disasters. A total dollar amount associated with each event is also included:

- 2002 Northwest Fall Sea Storm: State assistance totaled \$382,033.
- 2003 Salcha Flood: State assistance totaled \$426,049.
- 2004 Kasaan Landslide: State assistance totaled \$443,867.

### Open Disasters

DHS&EM Recovery staff is actively working 17 open disasters. This includes continuing recovery operations on 7 Presidential Federal disasters totaling more than \$91.7M and 10 State disasters totaling more than \$7.4M.

### Alaska Shield/Northern Edge 2005

Alaska Shield/Northern Edge 2005 in August was an opportunity to exercise an integrated response to a series of a wide variety of simulated emergencies at venues across the entire state. 21 communities from Barrow to Anchorage and from Unalaska to Ketchikan tested the integration of at least 28 agencies and exercised the movement of people and equipment not only within Alaska, but from many locations in the Lower 48 and Hawaii as well. It provided a wide range of simulated natural disasters and terrorist events in our communities; such as earthquakes, biological, and chemical attacks. The exercises also included terrorist events in the air and at sea, designed to challenge and provide exceptional training for civilian and military "first responders" and test the organizational and integration skills of Alaskan leadership at all levels.

### Prioritization of Agency Programs

(Statutory Reference AS 37.07.050(a)(13))

- |   |  |
|---|--|
| 1. Alaska Army National Guard Military Operations                     | 11. Air Guard Facilities Maintenance               |
| 2. Alaska Air National Guard Military Operations                      | 12. Alaska Military Youth Academy STARBASE Program |
| 3. Alaska Military Youth Academy Challenge Program                    | 13. Alaska State Defense Force                     |
| 4. Homeland Security and Emergency Management                         | 14. Alaska State Veterans' Affairs                 |
| 5. Integrated Statewide Strategic Emergency Communications Management | 15. State Emergency Response Commission            |
| 6. Alaska Aviation Safety Program                                     | 16. Alaska National Guard Retirement Benefits      |
| 7. National Guard Counter Drug Support Program                        | 17. Local Emergency Planning Committees            |
| 8. State Active Duty Medevac Operations                               | 18. Alaska Naval Militia                           |
| 9. Alaska National Guard Educational Benefits                         | 19. Regimental Elders                              |
| 10. Army Guard Facilities Maintenance                                 |  |

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## Department Budget Summary by RDU

*All dollars shown in thousands*

	FY2005 Actuals				FY2006 Management Plan				FY2007 Governor			
	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds
<b>Formula Expenditures</b>												
Alaska National Guard Benefits	1,996.8	0.0	0.0	1,996.8	2,053.8	0.0	0.0	2,053.8	1,737.4	0.0	0.0	1,737.4
<b>Non-Formula Expenditures</b>												
Homeland Security & Emerg Svcs	1,530.2	1,813.2	2,892.4	6,235.8	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Military & Veterans Affairs	0.0	0.0	0.0	0.0	10,422.5	19,422.2	8,943.4	38,788.1	12,079.9	20,179.9	9,753.4	42,013.2
Alaska National Guard	5,269.1	13,851.3	7,366.2	26,486.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Alaska National Guard Benefits	277.8	0.0	0.0	277.8	353.5	0.0	0.0	353.5	378.5	0.0	0.0	378.5
Veterans' Affairs	675.0	0.0	4.0	679.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>Totals</b>	<b>9,748.9</b>	<b>15,664.5</b>	<b>10,262.6</b>	<b>35,676.0</b>	<b>12,829.8</b>	<b>19,422.2</b>	<b>8,943.4</b>	<b>41,195.4</b>	<b>14,195.8</b>	<b>20,179.9</b>	<b>9,753.4</b>	<b>44,129.1</b>

### Funding Source Summary

*All dollars in thousands*

<b>Funding Sources</b>	<b>FY2005 Actuals</b>	<b>FY2006 Management Plan</b>	<b>FY2007 Governor</b>
1002 Federal Receipts	15,664.5	19,422.2	20,179.9
1003 General Fund Match	2,066.8	2,416.7	2,852.6
1004 General Fund Receipts	7,667.5	10,384.7	11,192.3
1005 General Fund/Program Receipts	14.6	28.4	150.9
1007 Inter-Agency Receipts	7,968.5	6,845.8	8,022.2
1052 Oil/Hazardous Response Fund	300.0	332.5	
1055 Inter-agency/Oil & Hazardous Waste	250.3	250.3	
1061 Capital Improvement Project Receipts	1,561.8	818.2	1,034.6
1108 Statutory Designated Program Receipts	178.0	685.0	685.0
1181 Alaska Veterans' Memorial Endowment Fund	4.0	11.6	11.6
<b>Totals</b>	<b>35,676.0</b>	<b>41,195.4</b>	<b>44,129.1</b>

### Position Summary

<b>Funding Sources</b>	<b>FY2006 Management Plan</b>	<b>FY2007 Governor</b>
Permanent Full Time	296	291
Permanent Part Time	4	4
Non Permanent	4	4
<b>Totals</b>	<b>304</b>	<b>299</b>

### FY2007 Capital Budget Request

Project Title	General Funds	Federal Funds	Other Funds	Total Funds
Alaska Military Youth Academy Expansion	500,000	0	0	500,000
Bethel Readiness Center New Construction - Phase 3	687,500	0	0	687,500
Statewide Interoperable Alert and Warning System Upgrades	200,000	2,070,000	0	2,270,000
Statewide Digital Mapping	2,000,000	8,325,000	0	10,325,000
State Homeland Security Grant Program	0	7,000,000	0	7,000,000
Alaska National Guard Counterdrug Support Program	0	100,000	0	100,000
Army Guard Construction, Contingency and Planning	0	2,000,000	0	2,000,000
<b>Department Total</b>	<b>3,387,500</b>	<b>19,495,000</b>	<b>0</b>	<b>22,882,500</b>

*This is an appropriation level summary only. For allocations and the full project details see the capital budget.*

**Summary of Department Budget Changes by RDU**

From FY2006 Management Plan to FY2007 Governor

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2006 Management Plan</b>	<b>12,829.8</b>	<b>19,422.2</b>	<b>8,943.4</b>	<b>41,195.4</b>
<b>Adjustments which will continue current level of service:</b>				
-Military & Veterans Affairs	622.3	134.3	-25.9	730.7
<b>Proposed budget decreases:</b>				
-Military & Veterans Affairs	100.0	0.0	-132.5	-32.5
-Alaska National Guard Benefits	-316.4	0.0	0.0	-316.4
<b>Proposed budget increases:</b>				
-Military & Veterans Affairs	935.1	623.4	968.4	2,526.9
-Alaska National Guard Benefits	25.0	0.0	0.0	25.0
<b>FY2007 Governor</b>	<b>14,195.8</b>	<b>20,179.9</b>	<b>9,753.4</b>	<b>44,129.1</b>